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« up	997 F.2d 1219 84 Ed. Law Rep. 113 UNITED STATES of America, Plaintiff-Appellee, v. Norby WALTERS, Defendant-Appellant. No. 92-3420. United States Court of Appeals, Seventh Circuit. Argued June 11, 1993. Decided June 30, 1993.
	Robert S. Rivkin, Asst. U.S. Atty. (argued), Barry R. Elden, Asst. U.S. Atty., Chicago, IL, for U.S. Andrew L. <mark>Frey</mark> (argued), Kerry Lynn Edwards, Mayer, Brown & Platt, <mark>Washington</mark> , DC, Tyrone C. Fahner, Mayer, Brown & Platt, <mark>Chicago</mark> , IL, for defendant-appellant. Before EASTERBROOK and MANION, Circuit Judges, and ALDISERT, Senior Circuit Judge. <sup>-</sup> EASTERBROOK, Circuit Judge.
1	Norby Walters, who represents entertainers, tried to move into the sports business. He signed 58 college football players to contracts while they were still playing, Walters' offered cars and money to those who would agree to use him as their representative in dealing with professional teams. Sports agents receive a percentage of the players' income, so Walters' would profit only to the extent he could negotiate contracts for his clients. The athletes' pro prospects depended on successful ownpletion of their colleging careers. To the NCAA, however, a tudent who signs a contract with an agent is a professional, incligible to play on collegiate teams. To avoid joopardizing this clients after the end of their eighbilty and locked them in a safe. He promised to lie to the universities in response to any inquiries. Walters' inquired of sports lawyers at Shea & Gould whether this plan of operation would alweful. The firm rendered an opinion that it would violate the NCAA's rules but not any statute.
2	Having recruited players willing to fool their universities and the NCAA, Walters discovered that they were equally willing to play false with him. Only 2 of the 58 players fulfilled their end of the bargain; the other 56 kept the cars and money, then signed with other agents. They relied on the fact that the contracts were locked away and dated in the future, and that Walters' business depended on continued secrecy, so he could not very well sue to enforce their promises. When the 56 would near the secret than a sheir representative nor result in the secret that its leaves would be break here the reliability of the secret share and money, then signed universities and walters' and that the instruction of the bargain; the other 56 kept the cars and money, then signed matching and the future, and that will be given university the break near the repid walters' and information of the player. Marcine can be player, Marcine can be break near the repid walters' and the first secret than the secret secret that agents. The secret s
3	After a month-long trial and a week of deliberations, the jury convicted Walters and Bloom. We reversed, holding that the district judge had erred in deelining to instruct the jury that reliance on Shea & Gould's advice could prevent the formation of intent to define the universities. 93 F. 2d 388, 391-22 (1990). Any dispute about the adequacy of Walters' disclosure to bis lawyers and the bona fides of this reliance was for the jury, we concluded. Because Bloom deelined to waive his own attorned-client <b>privinge</b> , we beld that the defendants must be retrid separately 1.d. at 392-39. On remand, Walters asked the district our to dismiss the indiciment, arguing that the vidence presented at trial is insufficient to support the convictions. After the judge denied this motion, 775 F.Supp. 173 (N.D.III.1991), Walters agreed to enter a conditional Alford pleat. he would plead guilty to mail fraud, conceding that the record of the first trial supplies a factual basis for a conviction while reserving this right to contest the sufficiency of that vidence. In return, the prosecutor agreed to dismiss the RICO and conspires that walkers that Walters aresult of his RICO conviction. The prosecutor agreed to dismiss the RICO and conspires that the Walters hampered the investigation preceding this indictiment, securit of his indications, arguing the sufficience. See In re-RICO conviction. The prosecutor agreed to dismiss the RICE and obstruction of justices in the work of the investigation preceding the prosecutor agreed to dismiss the RICE with person and advices with the constant of the reservent of the reservent of the prosecutor agreed to dismiss the RICE with person and advices with the constant of the reservent of the res
4	Whoever, having deviced any scheme or artifice to defined, or for obtaining money or property by means of false or fraudulent pretenses, representations, or promises places in any post office or authorized depository for mail matter, any matter or thing whatever to be sent or delivered by the Postal Service or knowingly causes (such matter or thing to be delivered by mall' commits the orime of mail fraud, is U.S.C. § 1941. Moreby Waiter did not mail anything or cause anyone less to do so (the universities were going to collect and mail the forms no matter with Waites did), but the Supreme Court has expanded the teature byong holding that a mailing by a hiting party suffices fit in "incident to an essential part of the scheme," Perira v. United States, 37 U.S. 18, 74 SC. 326, 363 L.E.d. 425 (1054). While stating that such mailings cause anyone less to do so (the inalities atterned with the scheme, and the statute stating) and third part and the statute status at a scheme at the scheme statice statice statice statice statice statice statice statices at U.S. at 8, 74 SC. 326, 363 L.E.d. 425 (1054). While stating that such mailings a scheme at the statute "does not purpor to reach all frauds, but only those limited instances in which the use of the mails is a part of the fraud." Kann v. United States, 320 U.S. 88, 95, 65 SC. 146, 153, 90 L.Ed. 88 (10944). Everything thus turns on matters of degree. Did the schemers foresee that the mails vast on the schemers of the sections in support. Compare United States v. Mole States v. 302 (U.S. 48, 153, 47, 42, 42, 43, 47, 44, 44
5	"The relevant question is whether the mailing is part of the execution of the scheme as conceived by the perpetrator at the time". Schmuck v. United States, 489 U.S. 705, 715, 109 S.Ct. 1443, 1450, 103 LEd.zd 734 (1989). Did the evidence establish that Watters conceived a scheme in which mailings played arole? We think non-indeed, that no reasonable juror could give an affirmative answer to this question. Watters hatched a scheme to make money by taking a percentage of athletes 'no contracts. To get clients he signed students while college eligibility remained, thus avoiding competition from ethicia agents. To obtain his procontracts for these clients he needed to keep the deals seere; so the athletes could in this heir collegate careers. Thus deceit was an ingredient of the plan. We may assume that Watters, knew that the universities would as at athletes to verify that they were eligible to compete as amateurs. But what no le do the mails play? The plan succeeds so long as the athletes could be ther contracts for solos (and remain loyal to Watters). Forms werifying eligibility do not help the plans succeed; instead they create a risk that it will be discovered; but the third watter is chosed as a sense in the mailing vase. Thus deceit was 60 (1974). And it is the forms, not their mailing to the Big Ten, that pose the risk. For all Watters careft, the mailing was sensitial to obtain a new and apprentive client the set of title, no no hope for succeess. Evens on, the Court divided five for four on the queetion whether the mailing was selling cars with roled-back odometers, the mailing was sensitial to obtain a new and apprentively client event for the plan to no parketable cars. Even so, the Court divided five for four on the queetion whether the mailing was selling cars with roled-back odometers. Even so, the court divided five to four on the queetion whether the mailing was selling cars.
6	integral to the scheme. A college's mailing to its conference has less to do with the plot's success than the mailings that transferred tille in Schmuck. To this the United States responds that the mailings were essential because, if a college had neglected to send the athletes' forms to the conference, the NCAA would have beared that college's team from competing. Lack of competition would spoil the athletes pro prospects. Thus the use of the mails was integral to the profits Wallers hoped to prease, wen though Wallers would have been delighted had the colleges neither asked any questions of the athletes nor put the answers in the mail. Lat us take this follow in the ordinary course of business, or where such use can reasonably be foreseen." United States v. Rising, 63, 76, 76, 77, 77, 16, 77, 79, 16, 74, 95, 74, 50, 24, 95, 77, 45, 74, 95, 74, 50, 24, 95, 79, 45, 74, 74, 50, 24, 95, 74, 50, 2
7	Protection control task that status and the status and the status and the status of the forms. The record is barely sufficient to establish that Walters' knew of the forms' existence; it is silent about Walters' knowledge of the forms' disposition. The only evidence implying that Walters' knew that the colleges had students fill out forms is an ambiguous reference to 'these forms' in the testimony of Robert Perryman. Nothing in the record suggests that Perryman, as tudent athlete, knew what his university with the colleges had students fill out forms is an ambiguous reference to 'these forms' in the testimony of Robert Perryman. Nothing in the record suggests that Perryman, as tudent athlete, knew what his university with the single state of the state of the argument that maining could 't with the forms', build this bes'? Universities frequently collect information that is stashed in file drawers. Perhaps the NCAA just wants answers available for inspection in the event a question arises, or the university wants the information for its own purposes (to show that if did not know about any iparoprieties that are come to light). What was it about these forms (or fit here acousted be forms (or, fit here knew about the jorns, were unaware that they would how it is at reasonable person to research its and there would not violate any statute. These lawyers were unaware of the forms (or, fit here knew the the would be violate any statute. These lawyers were unaware of the forms (or, fit here y knew about the forms, were unaware that they would be mailed). The prosecutor contends that Walters' neglected to tell his lawyers about the eligibility forms, spoiling their opinion; yet why would <b>Walters</b> have to brief an experiment in aports any toth in maining severe that they would be walters' to any other opinion; yet why would be walters' to any any to brief an experiment in aports any toth in the single and the single area on a novice?
8	In the end, the projection is in that has given interstease that the interstease that is something would be dropped into the mails. To put this only slightly differently, the prosecutor submits that all france involving big organizations habitually mail things. No evidence put before the jury supports such a claim, and it is hardly appropriate for judicial notice in a criminal case. Moreover, adopting this perspective would contradic the sessand are observed by state laws rather than 8 1341. That statute has been explanded considerable by judicial interpretation, but it does not make a federal crime of every deexit. The prosecutor mutprove that the use of the mails was foreseable, rather than alling on judicial intuition to repair a rickety case. There is a deperper problem with the theory of this prosecution. The United States tails use that the universities lost their scholarship money. Money is property, this aspect of the prosecution dees not nake a report would conclude that that walkers' classes that the universities put his 58 thiefees on scholarship long before he met universities put his 58 thiefees on scholarship from between them and did not pay a penny more than they planned to do. But a jury could conclude that has Walkers' classes to the truth, the colleges would have stopped their scholarships, most waiting money. So we must assume that the universities put his 58 thiefees on the universities put his 58 thiefees on the universities put his 58 thiefees on the constant of Walkers' denotes of Walkers' denote on do of pocket to Walkers', head and that walkers' planned to port by tains of the state has the state that the asses of the players' professional incomes, not of their scholarships. Section 1341 condemas "any scheme or artifice to defrand, or for obtaining money or property' (mayhasis added). If the universities were the victims, hew did he "obtain" their professional incomes, not of their scholarships.
10	property?, Watters asks. According to be United States, neither an actual nor a potential transfer of property from the victim to the defondant is essential. It is enough that the victim loage what (if anything) the schemer hopes to gain plays no role in the definition of the offense. We sched the presentor at oral anyment whether on this rationale preside [abox vicins # 5,0,1,4 mult B ar invitation to a surprise party for their mutual friend C. B drive his car to the place maned in the invitation. But there is no party the address is a vacant to IF is the but of a job. The invitation name by past; the coard of gaoline means that B is not of pocks. The prosecutor is all that this indeel violates 5 sq.1, but that this office pelegates to use prosecutor add car that the position unnewing (what if the prosecutor's policy changes, or A is policically unpopular and the prosecutor is all on this violation closes are found to be place and the prosecutor's policy changes, or A is policically unpopular and the prosecutor and that the close of the soft policy close are formed and the prosecutor's point that the close of the coord of gaoline theories whet and the place close of the close with a policy the resolution of the offense. Such wat that the close such core the waterfront of decent.
11	Practical jokes rarely come to the attention of federal prosecutors, but large organizations are more successful in gaining the attention of public officials. In this case the mail frand statute has been invoked to shore up the rules of an influential private from association. Consider a parallel: an association of manufacturers of plumbing fixtures adopts a rule providing that its members will not sall "seconds" (that is, bleminked articles) to the public. The association proclaims that this rule protects consumers from association, who has not private a rule is a rasult. Saw have mail, improvementation, and the loss of property the the list of get any of the property the three is a rule in the same or provide the same rule in the same rule is a rule in the same rule is a rule in the same rule in the same rule is a rule in the same rule in the same rule is a rule in the same rule in the same rule is a rule in the same rule in the same rule is a rule in the same rule in the same rule is a rule in the same rule in the same rule is a rule in the same rule in the same rule is a rule in the same rule in the same rule in the same rule is a rule in the same rule is a rule in the same rule is a rule in the same rule in the same rule is rule rule in the same rule is a rule in the same rule in the same rule is rule in the same rule is rule rule in the same rule is rule in the same rule is rule rule in the same rule is rule rule in the same rule is rule in the same rule is rule in the same rule is rule rule in the same rule in the same rule is rule in the rule rule is the rule rule in the rule rule in the rule rul
12	would make criminals of the cheaters, would use \$ 1,241 to shore up cartels. Fanciful? Not at all. Many scholars understand the NCAA as a cartel, having power in the market for athletes. E.g., Arthur A. Fleisher III, Brian L. Goff & Robert D. Tollison, The National Collegiate Athletic Association: A Study in Cartel Behavior (1992); Joseph P. Bauer, Antitrust and Sports: Murc Competition on the Field Displace Competition in the Marketplace?, 60 Tenn.L.Rev. 265 (1992); Roger D. Bair & Jeffrey L. Harrison, Cooperative Boying, Monopsony Power, and Antitrust Policy, 86 Nr.U.L.Rev. 321 (1992); Lee Goldman, Sports and Antitrust: Should College Students be Fail to Play?, 65 Yores Dane L.Rev. 265 (1992); Rehard B. McKanzie & Z. Thomas Sullivan, Does the NCAA Exploit College Athletes? An Economic and Legal for the flexibation of the Sherman Acti, Dan Yore, Pail to Play?, 65 Yores Dane L.Rev. 266 (1992); Rehard B. McKanzie & Z. Thomas Sullivan, Does the NCAA Staphiol College Athletes? An Economic and Legal for the flexibation of the Sherman Acti, Dan Yore, Fail to Play?, 65 Yores Dane L.Rev. 266 (1990); Richard B. McKanzie & Z. Thomas Sullivan, Does the NCAA Staphiol College Athletes An Economic and Legal for the flexibation of the Sherman Acti, Dan Yore, Fail and Play?, 65 Yores Dane L.Rev. 266 (1990); Richard B. McKanzie & Z. Thomas Sullivan, Does the NCAA staphines and Abit The NCAA tespersation for the flexibation of the Sherma Acti, Dan Yore, Fail And Chargers Mathematican and Abits Fail College Students be Sherma Acti, Dan Yore, Fail And Rice And Borgerssens athletes' income-restricting payments to the value of turinon, noon, and board, while receiving services of athetes incomessing the payments to the Student athetes in the oriole of a cheater, microarising the payments to the student athletes. Like One cheaters, Misters Fault of the student student for the cheaters, Nisters Fault of one would see it as the use of monopoony power to obtain athletes. Services for less than the constructin the other is a ch
13	that organization is a cartel. We pursue this point because any theory that makes criminals of cheaters raises are deflag. Cheaters are not self-conscious champions of the public weal. They are in it for profit, as rapacious and mendacious as those who hope to collect monopoly rents. Maybe more; often members of cartels believe that monopoly serves the public interest, and they take their stand on the platform of bunkess ethics, e.g., National Society of Professional Engineers v. United States, 435 U.S. (57), 96 S.C. 1255, 55 L.Ed. as fayr (uprils), while cheaters' glasses have been washed with opnical acid. Only Adam Smith's monopole hand turns their self acat the platform of bunkess ethics, e.g., National Society of Professional Engineers v. Dinied States, 435 U.S. (57), 96 S.C. 1255, 55 L.Ed. as fayr (uprils), while cheaters' glasses have been washed with opnical acid. Only Adam Smith's monopole hand turns the self associations of the public benefit. It is not provide that the row on the platform of bunkess endings of the public benefits of the provide that the row of the public opnical acid. Only Adam Smith's monopole hand turns the self association and the platform of bunkess endings of the public opnical acid. Only Adam Smith's if the United States simultaneously forhids carcels and forbids by changing we shall share and encourse in the platform of bunkess and encourse in the platform of bunkess and encourse in the platform of bunkess and encourse in the platform of bunkes and encourse in the platform of the set of the public base in the platform of the public interest, and the set of the public operations of the public descent and provide the and encourse in the platform of the platfo
14	None of the Superne Coart's mail frand cases deals with a schemenia prevent total, or prives that the obtained not rised to obtain the victim's property. If has, however, addressed the question whether st U.S.C. 37, which prohibits conspiracies to defrand the United States, criminalize plans that cause incidental loss to the Treasury. Tanner v. United States, 483 U.S. 107, 360, 107 S.CL. 279, 2752, 97 LEd.ad 90 (1987), holds that § 371 applies only when the United States is a "treat" of the frand, schemes that cause indirect losses do not violate that statute. McNall ytells us that § 371 applies to addressed that use incidental loss to the Treasury. Tanner v. United States, 483 U.S. 107, 360, 107 S.CL. 279, 2752, 97 LEd.ad 90 (1987), holds that § 371 applies only when the United States is a "treat" of the frand, schemes that cause indirect losses do not violate that statute. McNall ytells us that § 371 covers a broader range of fraud@ than does § 1341, see 483 U.S. 107, 362, at 288, n. 8, and it follows that business plans causing incidental losses are not "mail fraud. We have been unable to find any applied tac cases squared vision whether the victim's loss must be an objective of the scheme rather than a byproduct of it, pachas because prosecutors of the kind this cares to rane. <sup>3</sup> According to the proceeding for the proceeding that this circuit. The United States contends that we have already held that a scheme producing an incidental loss violates § 134.1. A representative sample of the cases the prosecutor cites shows that we have held no such thing.
15	For example, United States v. Ashman, 979 F.od. 469, 477-83 (7th Cir. 1992), affirms convictions for fraud in a matched-order scheme on the floor of the Chicago Board of Trade. Customers sent orders for execution "at the market." Traders paired some of the scheme. Notify the scheme scheme is the scheme scheme of the scheme. Notify constraint constraint of the scheme. Notify constraint constraint of the scheme. Notify constraint constrai
16	does not support a conviction. <sup>3</sup> United States v, Richman sustained mail fraud convictions arising out of a lawyer's attempt to bribe the diams adjuster for an insurance company. Retained to represent the victim of an accident, the lawyer offered the adjuster 5% of any settlement. Here was a final adjustment adjuster for the insurer-a settlement was the objective rather than a byproduct of the set for an insurance company. Retained to represent the victim of an accident, the lawyer offered the adjuster 5% of any settlement. Here by the settlement of the settlement was the objective rather than a byproduct of the set for an insurance company. Retained to represent the victim of an accident, the lawyer offered the adjuster 5% of any settlement. Here by the settlement of the settlement of the settlement was the objective rather than a byproduct of the set one. The lawyer defended by contending that, because his client really had been injured, the insurer would have paid anyway. 944 prohibits channes that are damped to bill other persons out of morey or other property, the lawyer's settlement that the objective set though the does in night have been unaccessary out Ford at 200-01. When the adjuster 5% of any settlement the settlement is from their money. There is no the settlement of the process are law and any similar design to appart to the universities from their money. The there is the one-0,95 Ford 777 (rh Ciruspa). The doneses impersonated loan brokers. The settlement of the process are law as ford to procure large loans for their clients. Although they accepted almost \$50 million in fees, they never found funding for a single client. Next they dispersed the money in an effort to prevent the assessment and collection of taxes on the booty. Our holding that the scam violated both § 371 and § 1343 (wire fraud) by preventing the United States from taking its cut of the proceeds does not support a conclusion that any deceil that incidentally causes a loss to soneone also violates federal law.

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- 7 Many of our cases ask whether a particular scheme deprived a victim of property. E.g., Lombardo v. United States, 865 F.ed 155, 159-60 (7th Cir.1989). They do so not with an emphasis on "deprive" but with an emphasis on "property"—which, until the enactment of 18 U.S.C. \$ 33,6 after Walter" conduct, was essential to avoid the "intangible rights" doorting that McNally jettisoned. No one doubled that the schemes were designed to enrich the perpetrators at the victims" expense, the only difficulty was the proper characterization of the definition of "Materian" profits were to come from legitimate transactions in the market, rather than at the expense of the victims" expense of the victims. Both the "scheme or artifice to come from legitimate transactions of the approach of the schemes or other property" and the "intangib right" doorting in closes that occurringly, following both the langaage of \$ 13,4 and the implication of Tamer, we hold that only a scheme to obtain money or other property from the victim by "grade victation" schemes. The sufficient condition of male rank loss that one statify the transaction as utilicated routilities of the sufficience in the sufficient condition of male rank. Losses that occur as bytrogenets of a definition of ranker, we hold that only a schement o obtain money or other property from the victim by "grade" victations" schemes. The scheme is a sufficient condition of male rank. Losses that occur as bytrogenets of a definition of a not satisfy the schement.
  - Anticipating that we might come to this conclusion, the prosecutor contends that Walkers is nonetheless guilty as an aider and abetro. If Walkers did not defraud the universities, the argument goes, then the athletes did. Walkers put them up to it and so is guilty under 18 U.S. 6 s, the argument conducts. But the indicatement contends that the different the universities, the argument goes, then the athletes did. Walkers put them up to it and so is guilty under 18 U.S. 6 s, the argument conducts. But the indicatement charges to defraud the universities an aide de camp in the students some to walk a some by Walkers of the scheme. The jury reviewed a bailerplate 5 a instruction this theory was not argued to the jury, or for that matter to the district court either before or after the remand. Independent problems dog this recasting of the scheme—not least the difficulty of believing that the students hatched a plot to employ fraud to receive scholarships that the universities is and argued and the lack of evidence that the students hat walkers is allowed to difficulty of believing that the students hatched a plot to employ fraud to receive scholarships that the universities had availed them long before Walkers and the lack of evidence that the students hat ended to not student scheme. The jury reviewed a bailerplate for the schema and the lack of evidence that the students hat walkers is anothed to mail fraud.

REVERSED.

Hon. Ruggero J. Aldisert, of the Third Circuit, sitting by designation

- I The United States contends that Walkers has waived the causation argument by failing to raise it with sufficient specificity after remand. Yet the judge addressed this subject and rejected Walkers' argument on the merits. 77;5 F.Supp. at 1181. An argument presented loarly enough to farw a response from the district judge has been preserved for decision on appeal. Moreover, causation is an element of the offense, and Walkers' expressly contended that the evidence was deficient. Both the plea agreement and the letter of understanding negotiated by the parties preserve this contention.
- 2 Cases such as United States v. Goodrich, 871 F.2d 1011, 1013 (11th Cir.1989); United States v. Evans, 844 F.2d 36, 39-40 (2d Cir.1988), and United States v. Baldinger, 838 F.2d 176, 180 (6th Cir.1988), contain language implying support for Walkers' position, but none of these cases directly confronted the question. Other cases contain language seeming to undermine that position, e.g., United States v. Gimbel, 830 F.2d 176, 180 (6th Cir.1988), but again the ourt did not confront the issue. Gimbel reversed the conviction on McNally grounds; the panel's passing observation that the scheme "seaulted deprived of noney or poperty" hardfy settles the question in our case.) One district court has held that the vicini's loss must be an objective of the scheme. United States v. Regan, 713 F.Supp. 629, 636-38 (S.D.N.Y.1989). The district court's opinion in Walkers' case appears to be the only expressly contrary authority
- The United States recasts this argument by contending that the universities lost (and Walter's gained) the "right to control" who received the scholarships. This is an intangible rights theory once removed—weaker even than the position rejected in Toulabi v. United States, 9:7 F.2d.
  122 (rth Gr.4989), and United States v. Holzer, 840 F.2d 1323 (rth Gr.4985), because Walter's was not the universities' fiduative. States, 9:0 F.2d 2:3 (rth Gr.4989), and United States v. Holzer, 8:40 F.2d 1323 (rth Gr.4981), and States, 9:40 F.2d 2:3 (rth Gr.4981), was committed by a group of schemest that includes the transfer (a) transferred property from vicinity to propertation, and (b) as committed by a group of schemest that includes the transfer (a) transferred property from vicinity to assominited by a group of schemest that includes the transfer (a) transferred property from vicinity of the schemest frame (a) transferred property from vicinity of the schemest frame (a) transferred property from vicinity of the schemest frame (a) transferred property from vicinity of the schemest frame (a) transferred property from vicinity of the schemest frame (a) transferred property from vicinity of the schemest frame (b) t

4 In Lombardo the plan was to bribe a Senator by selling him, for \$1.4 million, a piece of property worth \$1.6 million. Had the scheme succeeded, the Senator would have been \$200,000 richer and the Teamsters pension fund \$200,000 poorer, although it might have received some "legislative appreciation." The defendants would have been among the beneficiaries of that "appreciation" and thus stood to receive, indirectly, a portion of the fund's loss



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