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siters. In addition to its main office, the bank had two branches in Brooklyn and one in Long Island City.

Central National's failure was the first in New York in two years. "Most banks in New York are doing well," says Thomas Schettino of Lyons, Zomback & Ostrowski, a bank consulting firm.

Particularly troublesome for Central National was the large dollar amount of its "problem" loans — loans earning no interest, rolled over or renegotiated. Analysts say it was much higher than in comparable banks.

Zentner says most of these loans went to businesses. "That says they were loaning to people no one else would lend to," says Zentner.

According to court records, in December 1981 Central National loaned \$100,000 to Michael Franzese, a reput-

ed captain in the Colombo crime family. The loan was rolled over three times, before Franzese defaulted. In 1984, the bank obtained a judgment against Franzese, who now is serving a 10-year prison term on racketeering charges.

In 1985, the bank lent \$506,000 to an export company that was operating out of a couple's Coral Springs, Fla., home. Last year, the firm defaulted on nearly \$400,000 of the principal.

Last July, lawyers for the bank filed papers in Manhattan Supreme Court alleging that the bank was defrauded out of \$880,000. Named as defendents were a Venuzuelan businessman and several companies in Venuzuela. Details were unavailable.

Loans to insiders totaled \$1.6 million as of last March, more than half the bank's equity, analysts say. At least a third of the total had been loaned to one unnamed official. Banks are not required to identify insider loans.

"It's very unusual," says Zentner.

"Most banks avoid it because it gives the appearance of impropriety to be doing that much business with officers and stockholders."

Neither Finkielstain nor any bank officers could be reached for comment.

An FDIC spokesman says an investigation has begun to determine what role, if any, bank officials played in the collapse. If warranted, civil charges could be brought against individuals to help pay off uninsured depositers.

The FDIC guarantees deposits up to \$100,000 and issues IOUs for the remainder, which will be repaid as the government locates more assets. Officials say they originally estimated that \$37 million in deposits at Central National were uninsured. They now say that deposits totaling \$24 million were uninsured.

FDIC regional director Michael Martinelli says that the agency had been paying out insured depositers at a rate of 1,000 a day.

## New bankers have \$16M incentive

By R.B. PLUNKETT JR.

Daily News Staff Writer

J.A. Elkins Jr., chairman of faultering First City Bancorp of Texas, said he was looking for an investor who could serve the best interests of all shareholders.

Last week, with the help of the FDIC, the bank got its financial backing — in the form of Chicago banker A. Robert Abboud, who is taking over the Houston-based bank.

But the question now is who is being best served, the shareholders or Abboud?

Under a complex restructuring plan settled with the FDIC, Abboud has secured a \$16.6 million incentive bonus for himself and four executives he will hand pick to help run the bank.

The bonus comes in a stock-for-performance incentive package, which is common in attracting investors to failing businesses but rare in the banking industry — especially in an FDIC-assisted merger.

Under the FDIC-approved recovery plan, the bank will sell stock to the public later this year at \$25 a share and the Abboud management team will hold the warrants giving it the right to buy 667,000 new shares of the stock at a later date.

If Abboud can stem the bank's losses and turn a profit within the next five years, he and his management group will be allowed to exercise their warrants for 7.5 cents each. So, for a \$50,000 investment they can own \$16.6 million in bank stock.

However, if Abboud can't turn a profit after five years, the team won't earn any warrants.

In addition, Donaldson, Lufkin & Jenrette, the investment counsel to Abboud stands to earn \$50 million dealing with the bank — \$25 million in fees and another \$25 million exercising warrants for a future stock purchase.

## Small banks, big problem for FDIC

By LAURIE COHEN

he bailout earlier this month of First City Bancorp. of Texas lifted a huge weight from the shoulders of the Federal Deposit Insurance Corp., but the agency still is burdened by many smaller problem banks.

The FDIC, which insures bank deposits, has faced mounting financial strains since 1982 because of loan calamities in energy, real estate and agriculture. Its expenses more than tripled to \$3 billion in 1986, mainly because of the cost of closing or assisting with mergers of failed banks.

Now the FDIC may have weathered the worst of the storm — at least the part that's visible. — some observers say. In the rescue of the Houston-based First City, the agency will inject \$970 million, with the guarantee that it will be repaid at least \$100 million. Former Chicago banker A. Robert Abboud and his investment bankers will raise an additional \$500 million through public offerings for the \$12.2 billion-asset company.

"For a long time, the FDIC has viewed First City as the largest problem on its agenda," says Paul Horvitz, a University of Houston finance professor and former FDIC research director. "To get this out of the way is a

big relief."

"Once this deal is done, the FDIC will have turned a corner," adds the agency's former chairman, William Isaac, now a bank consultant. "Assuming we don't get into a recession, there aren't any other major bank failures on the horizon."

In particular, prospects for BankAmerica Corp. seem to have improved with a change in management and plans for a capital infusion from Japanese banks, sources say. The second-biggest U.S. bank-holding company, with assets of \$82.2 billion, has been a major question mark for two years because of its heavy load of problem loans.

But even with the important qualification about economic conditions, many experts aren't so sanguine about the agency's health.

"I don't think the FDIC is out of the woods by any means," says Bert Ely, a banking and savings and loan consultant based in Alexandria, Va. "There are still a lot of problem banks out there."

Reasons for continuing worry include the recent jump in interest rates, which could hurt bank profits and further weaken troubled borrowers. Major banking firms have taken steps to bolster their reserves for problem Third World loans, but the actions

haven't completely shielded them from the developing-country debt situation.

"This is a business where disaster can happen any time," says New Yorkbased consultant David Cates.

Some observers predict that the bailout of First City could force the FDIC in 1987 to post the first loss in its 54-year history, causing the first decline in its \$18.4 billion insurance fund. "This pushes them more toward the possibility of showing a loss on their 1987 statement," says an official of the General Accounting Office, the agency's auditor.

A replication of the First City rescue, now estimated at between \$800 million and \$900 million. The agency's auditor, the General Accouting Office, forced the FDIC to revise its 1984 statement because it hadn't included any provision for losses on bad loans acquired from Continental Illinois National Bank and Trust Co. of Chicago.

But the FDIC spokesman says that even after the First City transaction, the agency, which insures deposits of about \$1.6 trillion held by more than 14,000 banks, expects to break even or turn a slight profit this year.

The agency says that bank failures are likely to hit a post-Depression record 200 this year. That would be up from 138 in 1986 and 10 in 1981. But next year the number is likely to go down for the first time in seven years, FDIC Chairman L. William Seidman has said, because of expected improvements in the economies of Farm Belt states.

The agency's list of problem banks has eased recently for the first time since 1981. Moreover, the number of banks close to or posing a serious threat of failure stood at 1,607 at the end of August, down from 1,635 in July. The list included 1,098 banks at the end of 1985

Seidman says the agency expects First City to be the last of the big Texas banks requiring aid.

Despite such optimistic signs, some experts argue that the fund's reserves are overstated. They point out that the FDIC's auditor, the General Accounting Office, hasn't required the FDIC to record a contingent liability, covering the cost of closing or merging institutions now on its problem list.

"The FDIC has been striving to break even because it doesn't want to show a loss," says Ely. "It hasn't been booking the reserves it should be."

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